

**WHEELER COUNTY, TEXAS**

**ANNUAL FINANCIAL REPORT**

**FOR YEAR ENDED  
SEPTEMBER 30, 2022**

**WHEELER COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR YEAR ENDED SEPTEMBER 30, 2022**

**TABLE OF CONTENTS**

	Page
<b>PART I – INTRODUCTORY SECTION</b>	
LIST OF PRINCIPAL COUNTY OFFICIALS.....	iii
<b>PART II – FINANCIAL SECTION</b>	
INDEPENDENT AUDITORS’ REPORT .....	1
<b>BASIC FINANCIAL STATEMENTS</b>	
<u>Government-wide Financial Statements</u>	
Statement of Net Position .....	4
Statement of Activities .....	5
<u>Fund Financial Statements</u>	
Balance Sheet – Governmental Funds .....	6
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position .....	7
Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds .....	8
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	9
Statement of Fiduciary Net Position – Custodial Funds .....	10
Statement of Changes in Fiduciary Net Position – Custodial Funds .....	11
<u>Notes to Basic Financial Statements</u> .....	12

**WHEELER COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR YEAR ENDED SEPTEMBER 30, 2022**

**TABLE OF CONTENTS**

	Page
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund.....	32
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Road and Bridge Fund .....	34
Schedule of Changes in Net Pension Liability and Related Ratios.....	35
Schedule of Employer Contributions.....	36
<b>OTHER SUPPLEMENTARY INFORMATION</b>	
Combining Balance Sheet – Non-major Governmental Funds.....	38
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Non-major Governmental Funds .....	40
Combining Statement of Fiduciary Net Position – Custodial Funds .....	42
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds .....	43
<b>PART III – COMPLIANCE</b>	
INDEPENDENT AUDITORS’ REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i> .....	44

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**PART I**

**INTRODUCTORY SECTION**

**WHEELER COUNTY, TEXAS**  
**PRINCIPAL COUNTY OFFICIALS**  
**SEPTEMBER 30, 2022**

Carol Porton	County Judge
Jackie Don May	Commissioner, Precinct #1
Phillip Gaines	Commissioner, Precinct #2
David Simpson	Commissioner, Precinct #3
John Walker	Commissioner, Precinct #4
Steven Emmert	Judge, 31 <sup>st</sup> Judicial District
Franklin McDonough	District Attorney
Sherri Jones	District Clerk
Leslie Standerfer	County Attorney
Margaret Dorman	County Clerk
Cindy Brown	County Tax Assessor/Collector
Renee Warren	County Treasurer
Johnny Carter	County Sheriff
Natalie Thomas	Justice of the Peace, Precinct #1
Rick Walden	Justice of the Peace, Precinct #2
Mack Marshall	Constable, Precinct #1
Kenneth Martindale	Constable, Precinct #2
Nichole Mock, CPA	County Auditor

**PART II**  
**FINANCIAL SECTION**



To The Honorable County Judge and  
Commissioners Comprising the  
Commissioners' Court of  
Wheeler County, Texas

## INDEPENDENT AUDITORS' REPORT

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County, Texas, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise Wheeler County, Texas's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County, Texas, as of September 30, 2022, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Wheeler County, Texas and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Wheeler County, Texas's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from

error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Wheeler County, Texas's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Wheeler County, Texas's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of changes in net pension liability and related ratios, and the schedule of employer contributions on pages 32 – 37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The County has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. The MD&A, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The independent auditors' opinion is not affected by the omission of the MD&A.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wheeler County, Texas's basic financial statements. The accompanying combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2023, on our consideration of Wheeler County, Texas's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Wheeler County, Texas's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Wheeler County, Texas's internal control over financial reporting and compliance.

*DOSHIER, PICKENS & FRANCIS, L.L.C.*

DOSHIER, PICKENS & FRANCIS, LLC

Amarillo, Texas

January 27, 2023

## **BASIC FINANCIAL STATEMENTS**

**WHEELER COUNTY, TEXAS**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2022**

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 10,585,667
Investments	5,007,850
Accounts receivable, net	175,630
Delinquent taxes receivable, net	119,321
Inventories	37,194
Prepaid expenses	129,671
Net pension asset	2,902,287
Capital assets, net of accumulated depreciation	10,212,594
Total assets	29,170,214
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension contributions	337,341
Pension economic/demographic losses	40,823
Pension assumption changes	392,839
Total deferred outflows of resources	771,003
<b>LIABILITIES</b>	
Accounts payable	180,818
Due to other governmental entities	703,180
Deferred revenues	30,863
Noncurrent liabilities:	
Due within one year	15,000
Due in more than one year	134,944
Total liabilities	1,064,805
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension economic/demographic gains	333,201
Pension excess earnings	2,033,570
Pension assumption changes	38,295
Total deferred inflows of resources	2,405,066
<b>NET POSITION</b>	
Net investment in capital assets	10,212,594
Restricted:	
By enabling legislation	960,857
Unrestricted	15,297,895
Total net position	\$ 26,471,346

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS  
STATEMENT OF ACTIVITIES  
FOR YEAR ENDED SEPTEMBER 30, 2022**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenue</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Primary Governmental Activities</u>
<b>Primary government</b>					
Governmental Activities:					
Administrative	\$ 3,047,839	\$ 157,006	\$ 386,131	\$ -	\$ (2,504,702)
Judicial	577,564	314,890	29,614	-	(233,060)
Public facilities	397,089	-	-	-	(397,089)
Public safety	2,523,611	23,710	8,158	-	(2,491,743)
Road and bridge	3,378,086	360,397	389,746	-	(2,627,943)
Public services	255,751	38,350	-	-	(217,401)
	<u>\$ 10,179,940</u>	<u>\$ 894,353</u>	<u>\$ 813,649</u>	<u>\$ -</u>	<u>(8,471,938)</u>
<b>General revenues:</b>					
Taxes:					
Property taxes					6,046,345
Property taxes, levied for road and bridge					2,165,400
Mixed beverage taxes					7,711
Interest earnings					77,283
Miscellaneous					403,984
Gain on sale of capital assets					4,000
					<u>8,704,723</u>
					232,785
					<u>26,238,561</u>
					<u>\$ 26,471,346</u>

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2022**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Non-Major Governmental</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 9,602,083	\$ 14,257	\$ 969,327	\$ 10,585,667
Investments	5,007,850	-	-	5,007,850
Accounts receivable, net	155,316	20,217	96	175,629
Delinquent taxes receivable, net	88,022	31,299	-	119,321
Due from other funds	8,058	-	2	8,060
Inventories	-	37,194	-	37,194
Prepaid items	84,027	45,644	-	129,671
	<u>14,945,356</u>	<u>148,611</u>	<u>969,425</u>	<u>16,063,392</u>
Total assets	<u>\$ 14,945,356</u>	<u>\$ 148,611</u>	<u>\$ 969,425</u>	<u>\$ 16,063,392</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 112,082	\$ 68,225	\$ 510	\$ 180,817
Due to other funds	2	-	8,058	8,060
Due to other governmental entities	703,180	-	-	703,180
Deferred revenue	30,863	-	-	30,863
	<u>846,127</u>	<u>68,225</u>	<u>8,568</u>	<u>922,920</u>
Total liabilities	<u>846,127</u>	<u>68,225</u>	<u>8,568</u>	<u>922,920</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	52,091	18,502	-	70,593
Unavailable revenue - other receivables	74,080	-	-	74,080
	<u>126,171</u>	<u>18,502</u>	<u>-</u>	<u>144,673</u>
Total deferred inflows of resources	<u>126,171</u>	<u>18,502</u>	<u>-</u>	<u>144,673</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Inventories	-	37,194	-	37,194
Prepaid items	84,027	45,644	-	129,671
Restricted:				
By enabling legislation	-	-	960,857	960,857
Committed:				
Special projects	1,743,369	-	-	1,743,369
Unassigned (deficit)	12,145,662	(20,954)	-	12,124,708
	<u>13,973,058</u>	<u>61,884</u>	<u>960,857</u>	<u>14,995,799</u>
Total fund balances	<u>13,973,058</u>	<u>61,884</u>	<u>960,857</u>	<u>14,995,799</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 14,945,356</u>	<u>\$ 148,611</u>	<u>\$ 969,425</u>	<u>\$ 16,063,392</u>

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL**  
**FUNDS TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2022**

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balance, governmental funds	\$	14,995,799
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.		10,212,594
Certain accounts receivable are not available to pay for current-period expenditures and, therefore, are shown as unavailable revenues in the fund financial statements.		144,673
The net pension asset is not a current financial resource and therefore, is not reported in the fund financial statement, but is reported in the governmental activities of the Statement of Net Position.		2,902,287
Pension contributions paid after the measurement date, December 31, 2021, and before September 30, 2022 are expensed in the governmental funds and shown as deferred outflows of resources in the government-wide financial statements.		337,341
Pension losses, deficient earnings, and assumption changes are shown as deferred outflows of resources in the government-wide financial statements.		
Pension economic/demographic losses		40,823
Pension assumption changes		392,839
Pension gains and excess earnings are shown as deferred inflows of resources in the government-wide financial statements.		
Pension economic/demographic gains		(333,201)
Pension excess earnings		(2,033,570)
Pension assumption changes		(38,295)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Compensated absences		(149,944)
Net Position of Governmental Activities in the Statement of Net Position	\$	26,471,346

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Non-Major Governmental</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>				
Property taxes	\$ 6,409,754	\$ 2,293,675	\$ -	\$ 8,703,429
Mixed beverage taxes	7,711	-	-	7,711
Licenses and fees	262,916	360,397	53,114	676,427
Fines and forfeitures	187,600	-	-	187,600
Intergovernmental	415,745	389,746	8,158	813,649
Interest earnings	75,257	-	2,026	77,283
Miscellaneous	193,562	40,428	169,994	403,984
	<u>7,552,545</u>	<u>3,084,246</u>	<u>233,292</u>	<u>10,870,083</u>
<b>EXPENDITURES</b>				
Current:				
Administrative	3,111,286	-	1,189	3,112,475
Judicial	642,204	-	11,123	653,327
Public facilities	398,222	-	-	398,222
Public safety	2,244,380	-	117,523	2,361,903
Road and bridge	-	2,913,159	-	2,913,159
Public services	246,865	-	13,474	260,339
Capital outlay	97,877	549,393	10,000	657,270
	<u>6,740,834</u>	<u>3,462,552</u>	<u>153,309</u>	<u>10,356,695</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>811,711</u>	<u>(378,306)</u>	<u>79,983</u>	<u>513,388</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from sale of assets	-	4,000	-	4,000
Transfers in	-	310,000	12,078	322,078
Transfers out	(322,078)	-	-	(322,078)
	<u>(322,078)</u>	<u>314,000</u>	<u>12,078</u>	<u>4,000</u>
<b>NET CHANGE IN FUND BALANCES</b>	489,633	(64,306)	92,061	517,388
<b>FUND BALANCES - BEGINNING</b>	<u>13,483,425</u>	<u>126,190</u>	<u>868,796</u>	<u>14,478,411</u>
<b>FUND BALANCES - ENDING</b>	<u>\$ 13,973,058</u>	<u>\$ 61,884</u>	<u>\$ 960,857</u>	<u>\$ 14,995,799</u>

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL  
FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds:	\$	517,388
<p>Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.</p> <p>This is the amount by which capital outlays, \$657,270, was exceeded by depreciation, \$1,221,989, in the current period.</p>		
		(564,719)
<p>Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. This amount represents the change in unavailable revenues.</p>		
		(461,358)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:</p>		
Compensated absences, net change		(14,424)
Deferred outflows of resources:		
Pension contributions, net change		3,805
Pension economic/demographic losses		(38,202)
Pension assumption changes		(209,937)
Deferred inflows of resources:		
Pension economic/demographic gains		(273,999)
Pension excess earnings		(1,548,298)
Pension assumption changes		(38,295)
Net pension asset, net change		<u>2,860,824</u>
Change in net position of governmental activities	\$	<u><u>232,785</u></u>

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**SEPTEMBER 30, 2022**

	<b>ASSETS</b>	Custodial Funds
Cash and cash equivalents		\$ 602,304
Accounts receivable		2,805
		<hr/>
Total assets		605,109
		<hr/>
	<b>LIABILITIES</b>	
Accounts payable		7,043
Due to other governments		85,084
		<hr/>
Total liabilities		92,127
		<hr/>
	<b>NET POSITION</b>	
Restricted for:		
Individuals		512,982
		<hr/>
Total net position		\$ 512,982
		<hr/> <hr/>

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>Custodial Funds</u>
<b>Additions</b>	
Tax collections	\$ 33,054,331
Trust/Escrow contributions	584,391
Inmate accounts	122,310
Investment earnings	<u>5,553</u>
<b>Total additions</b>	<u>33,766,585</u>
<b>Deductions</b>	
Payments to local governments	33,067,784
Trust/Escrow disbursements	577,321
Inmate accounts	<u>124,315</u>
<b>Total deductions</b>	<u>33,769,420</u>
<b>NET CHANGE IN NET POSITION</b>	(2,835)
<b>NET POSITION - BEGINNING</b>	<u>515,817</u>
<b>NET POSITION - ENDING</b>	<u><u>\$ 512,982</u></u>

The notes to the financial statements are an integral part of this statement.

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Wheeler County, Texas (County) have been prepared in conformity with accounting principles generally accepted in the United States of America (generally accepted accounting principles) (GAAP) for local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant accounting and reporting policies of the County are described in the following notes to the financial statements.

**A. Financial Reporting Entity**

The County, incorporated in 1876, is a public corporation and political subdivision of the State of Texas. The County is governed by the Commissioners' Court, composed of four County Commissioners and the County Judge, all of whom are elected officials.

The County provides a variety of services to advance the welfare, morale, comfort, safety and convenience of the County and its citizens.

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing the County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, but also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either, it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

**B. Financial Statement Presentation, Measurement Focus and Basis of Accounting**

Government-Wide Statements

Government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-like activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this measurement focus, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Fines and forfeitures are recognized when they have been assessed and adjudicated and earned. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation**

Government-Wide Statements – Continuation

The Statement of Activities demonstrates the degree to which the direct expenses of the County’s programs are offset by those programs’ revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by the program and 2) grants and contributions that are restricted to meeting the operational and/or capital requirements of a particular program. Taxes and other items not included among program revenue are reported instead as *general revenues*. In miscellaneous general revenues are non-program specific contributions including capital assets contributions.

Fiduciary funds are excluded in the government-wide presentation of the financial statements.

Fund-Level Statements

All governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers property taxes and other revenues as available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred. Grant and entitlement revenues are also susceptible to accrual. These funds are accounted for on a spending “financial flow” measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of “available spendable resources.” Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

Any proprietary funds, including internal service funds, and fiduciary funds, including custodial funds, are accounted for using the accrual basis of accounting. Revenues are recognized when earned, and expenses when they are incurred. Claims incurred but not reported are included in payables and expenses. These funds are accounted for using an economic resources measurement focus.

The accounts of the County are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures/expenses. Government resources are allocated to and accounted for in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

The County reports the following major governmental funds:

**General Fund** – The *General Fund* is the general operating fund of the County. The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for administrative, judicial, public facilities, public safety, public services, and capital acquisition.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation**

Fund-Level Statements – Continuation

**Road and Bridge Fund** – The *Road and Bridge Fund* is a special revenue fund used to account for the revenues derived from property taxes and license fees levied for purposes of road and bridge expenditures.

Additionally, the County reports the following fund types:

**Special Revenue Funds** – The *Special Revenue Funds* account for the proceeds of specific revenue sources (other than fiduciary funds) that are legally restricted to expenditures for specified purposes.

**Custodial Funds** are used to account for assets held by the County as an agent for individuals, private organizations, other governments and other funds. Custodial funds do not involve a formal trust agreement.

**C. Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity**

**1. Deposits and Investments**

The County’s cash and cash equivalents are considered to be cash on hand, demand deposits, deposits within public fund investment pools and short-term investments with original maturities of three months or less from the date of acquisition. Statutes authorize the County to keep funds in demand deposits, time deposits, or securities of the United States. The County’s custodial banks are required to pledge for the purpose of securing County funds, securities of the following kind, in an amount equal to the amount of such County funds: bonds and notes of the United States, securities of indebtedness of the United States, bonds of the State of Texas, or of any county, city, or independent school district, and various other bonds as described in Texas Statutes.

The County is required by Government Code Chapter 2256, The Public Funds Investment Act (“Act”), to adopt, and publicize an investment policy. That policy must be written, primarily emphasize safety of principal and liquidity, address investment diversification, yield, and maturity and the quality and capability of investment management, and include a list of the types of authorized investments in which the investing entity’s funds may be invested, and the maximum allowable stated maturity of any individual investment owned by the entity.

The Act requires an annual audit of investment policies. Audit procedures in this area, conducted as a part of the audit of the basic financial statements, disclosed that in the area of investment practices, management has reported and established appropriate policies. The County adheres to the requirements of the Act. Additionally, investment practices of the County are in accordance with local polices.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – Continuation

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity** – Continuation

**2. Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of inter-fund loans) or “advances to/from other funds” (i.e., the noncurrent portion of inter-fund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Amounts due from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the County. Program grants are recorded as receivables revenues at the time all eligibility requirements established by the provider have been met.

Accounts receivable consist of reimbursements for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as unavailable revenues in the fund statements. Receivables are shown net of an allowance for uncollectible accounts of \$2,511,100.

Payables consist of vendor obligations for goods and services as well as funds payable to others when the criteria for their release have been met.

**3. Property Tax Calendar and Revenues**

Property taxes are based on taxable value at January 1 and become due October 1 and past due after January 31 of the following year unless the half payment option is elected in which one-half the tax is due November 30, and the balance the following June 30. Tax collections after February 1 are treated as late payments and are subject to penalty and interest. Uncollected taxes from the current tax roll become delinquent on July 1 and are subject to additional penalties and interest. Accordingly, receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting. Property tax receivables for prior years’ levies are shown net of an allowance for uncollectible accounts of \$154,084.

**4. Restricted Assets/Funds**

The following accounts reflect restricted status by third-party or statutory obligations for specific purposes:

- Other Non-Major Governmental fund balances (amounts restricted for other specific purposes such as management and preservation of public records, personnel and security for the courthouse, technology requirements for the justice court, enhancement of the county attorney’s operations with fees from processing dishonored and forged checks, fund correctional officer salaries for the purpose of incarcerating undocumented criminal aliens, defraying the costs of collecting the vehicle inventory tax within the County, maintenance of the commissary in the Sheriff’s Department, enhancement of law enforcement operations with seized funds, and administration of pre-trial diversion programs. All restrictions are enacted according to Texas statutes.)

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – Continuation

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity** – Continuation

**5. Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories in the governmental funds are recorded as expenditures when consumed rather than purchased. At September 30, 2022, inventories consisted of fuel in the road and bridge department.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The County uses the consumption method to record its prepaid items which requires reporting these items as assets and deferring the recognition of expenditures until the period in which prepaid items are used or consumed. In the fund financial statements, they are offset by a designation of non-spendable fund balance which indicates they do not represent “available spendable resources”.

**6. Capital Assets**

Capital assets, which include buildings and improvements, infrastructure, and machinery and equipment, are reported in the government-wide financial statements. The County has opted to retroactively report infrastructure assets. According to the County’s capitalization policy, capital assets are defined as individual assets (or systems of assets) having a cost of \$5,000 or more and an estimated useful life in excess of two years. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

When capital assets are purchased, they are capitalized and depreciated in the government-wide financial statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated lives:

Buildings and improvements	30 - 50 years
Infrastructure	50 years
Machinery and equipment	5 - 10 years

**7. Compensated Absences**

A liability for unused vacation and comp time for all full-time employees is calculated and reported in the government-wide financial statements. For financial reporting, the following criteria must be met to be considered as compensated absences:

- leave or compensation is attributable to services already rendered
- leave or compensation is not contingent on a specific event (such as illness).

Per GASB Interpretation No. 6, liabilities for compensated absences are recognized in the fund statements to the extent the liabilities have matured (i.e. are due for payment). Compensated absences are accrued in the government-wide statements.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**7. Compensated Absences – Continuation**

Regular full-time employees are entitled to vacation of up to three weeks per year as earned. Vacation time earned, but not taken, is paid upon termination, but cannot be accumulated beyond one calendar year. Compensation time is accrued at one and one-half the employee's regular rate for each hour worked over forty hours in a work week. After it is accrued, it is treated like vacation time earned and is paid upon termination. Sick leave accrues at 8 hours per month with a maximum limit of 480 hours; however, unused sick leave is not paid upon termination. Accrued vacation leave and comp time are accrued in the government-wide financial statements.

**8. Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

In the fund financial statements, the face amount of debt issued is reported as other financing sources when the debt is issued and as an expenditure when the debt is paid.

**9. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow or resources (expense/expenditure) until then. The government has multiple items that qualify for reporting in this category. They are the contributions and other items related to the County's pension plan reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has multiple items that qualify for reporting in this category. One item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and fines and fees. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other items are related to the County's pension plan reported in the government-wide statement of net position.

**10. Pensions**

For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Texas County and District Retirement System Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**11. Fund Balances**

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for governmental funds can consist of the following:

**Non-spendable Fund Balance** – includes amounts that are (a) not in spendable forms, or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.

**Restricted Fund Balance** – includes amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource providers.

**Committed Fund Balance** – includes amounts that can only be used for the specific purposes determined by a formal action of the County’s highest level of decision-making authority, the Commissioners’ Court. Commitments may be changed or lifted only by the County taking the same formal action that imposed the constraint originally (for example: resolution or ordinance).

**Assigned Fund Balance** – includes amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by (a) Commissioners’ Court or (b) a body (budget, finance committee, or County Official) to which the assigned amounts are to be used for specific purposes. Assigned amounts also include all residual amounts in governmental funds (except negative amounts) that are not classified as non-spendable, restricted or committed.

**Unassigned Fund Balance** – this classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

**12. Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three categories.

**Net Investment in Capital Assets** – This amount consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds.

**Restricted Net Position** – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation, or constitutional provisions.

**Unrestricted Net Position** – This amount includes all net position amounts that do not meet the definition of “net investment in capital assets” or “restricted net position.”

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**E. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**13. Fund Balance Policies**

When the County incurs an expenditure for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first, then unrestricted funds. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Committed fund balance amounts may be used for other purposes with appropriate action by the Commissioners' Court to either modify or rescind a fund balance commitment. Commitments are typically done through adoption and amendment of the budget.

The County's highest level of decision-making authority is the Commissioners' Court. The Court has not yet delegated the authority to assign fund balance amounts to a specific individual nor does it have a policy to authorize the assignment of fund balances outside the Court.

**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budgetary Information**

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to September 1, the proposed budget is submitted to the Commissioners' Court.
2. The Commissioners' Court provides for a public hearing on the County budget subsequent to August 15, and prior to the levy of taxes by the Commissioners' Court.
3. Prior to October 1, the budget is legally adopted by order of the Commissioners' Court for the General Fund and the Road and Bridge Special Revenue Fund.
4. The budget is prepared by fund and department with the legal level of control at the department level. Administrative control is maintained through the establishment of more detailed account or object class budgets within the departments. Emergency expenditures to meet unusual and unforeseen conditions which could not, by reasonable diligent thought and attention, have been included in the original budget, whereby total expenditures of a department have been increased must be authorized by the Court as emergency amendments to the original budget. Management may not amend the budget at any level without approval of the Commissioners' Court. The Court has the authority to make such changes in the budget, in its judgment of facts, the law warrant, and the interest of the taxpayers demand, provided the amounts budgeted for the current expenditures from the various funds for the County do not exceed appropriations, including fund balances from the prior fiscal periods. Amounts shown in the financial statements represent the original budget amounts and all supplemental appropriations. Supplemental appropriations to the original adopted budget are in the Final Budget Amounts column of the Budgetary Comparison Schedule for the General Fund and the Road and Bridge Special Revenue Fund.
5. Budgets for the General Fund and the Road and Bridge Special Revenue Fund are adopted on a basis consistent with GAAP on the modified accrual basis of accounting on an annual basis.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY – Continuation**

**A. Budgetary Information – Continuation**

6. Formal budgetary integration on an annual basis is employed as a management control device during the year for the General Fund and the Road and Bridge Special Revenue Fund.
7. All appropriations, except those in grant funds, lapse at the end of the County's fiscal year and may be re-budgeted the next year.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

Following is a reconciliation of the County's cash and deposit balances as of September 30, 2022:

Cash and deposit balances consist of:

Bank deposits	\$	3,023,834
Temporary investments - TexPool		1,382,131
Temporary investments - TexSTAR		726
Temporary investments - Texas CLASS		6,148,684
Temporary investments - Texas LOGIC		<u>632,596</u>
Total	\$	<u><u>11,187,971</u></u>

Cash and deposit balances are reported in the basic financial statements as follows:

Government-wide Statement of Net Position:

Unrestricted	\$	10,585,667
Fiduciary Funds Statement of Net Position		<u>602,304</u>
Total	\$	<u><u>11,187,971</u></u>

As of September 30, 2022, the County had the following investments:

<b>Investment Type</b>	<b>Fair Value</b>	<b>Weighted Average Maturity (Days)</b>
Governmental activities		
Certificate of deposit (interest rates at .22% - .45%)	<u>\$ 5,007,850</u>	
Total fair value	<u><u>\$ 5,007,850</u></u>	
Portfolio weighted average maturity		<u><u>420</u></u>

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 3 – DEPOSITS AND INVESTMENTS – Continuation**

***Custodial credit risk – deposits.*** As of September 30, 2022, the carrying amount of the County's deposits with financial institutions was \$8,031,684 and the bank's balance was \$7,499,209. Of the bank balance, \$1,192,318 was insured through the Federal Depository Insurance Corporation (FDIC) and the remaining \$6,306,891 was collateralized with securities held by the pledging institution's agent in the County's name.

As of September 30, 2022, the County had \$1,382,131, \$726, \$6,148,684, and \$632,596 invested with the Texas Treasury Safekeeping Trust Company (TexPool), TexSTAR, the Texas Cooperative Liquid Assets Securities System (Texas CLASS), and Texas LOGIC, respectively. The Inter-local Cooperation Act, chapter 791 of the Texas Government Code, and the Public Funds Investment Act, chapter 2256 of the Texas Government Code, provide for the creation of public funds investment pools, such as TexPool, and the others, through which political subdivisions and other entities may invest public funds.

The State Comptroller of Public Accounts exercises oversight responsibility over TexPool. Oversight includes the ability to significantly influence operations, designation of management and accountability for fiscal matters. Additionally the State Comptroller has established an advisory board composed of both participants of in TexPool and other persons who do not have a business relationship with TexPool. The advisory board members review the investment policy and management fee structure.

TexSTAR is a local government investment pool created under the Interlocal Cooperation Act specifically tailored to meet Texas state and local government objectives of preservation of principal, daily liquidity, and competitive yield. The pool is governed by a board of directors comprised of government entity officials in partnership with financial services leaders.

Texas CLASS is a local government pool emphasizing safety, liquidity, convenience, and competitive yields. Since 1966, Texas CLASS has provided Texas public entities a safe and competitive investment alternative. The pool is governed by a board of trustees, elected annually by its participants.

All investment pools use amortized cost to value portfolio assets and follows the criteria for GASB Statement No. 79 for use of amortized cost. TexPool, TexSTAR, Texas CLASS, and Texas LOGIC do not place any limitations or restrictions such as notice periods or maximum transaction amounts, on withdrawals. Each pool has a credit rating of AAA from Standard & Poor's Financial Services. Local government investment pools in this rating category meet the highest standards for credit quality, conservative investment policies, and safety of principal. TexPool, TexSTAR, Texas CLASS, and Texas Logic each invest in a quality portfolio of debt securities investments that are legally permissible for local governments in the state.

***Interest rate risk*** is the risk that adverse changes in interest rates will result in an adverse effect on the fair value of an investment. The County manages its exposure to interest rate risk by maintaining its cash in interest-bearing demand accounts, or in certificates of deposit with weighted average maturities of one year or less.

***Credit risk*** is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. State law and County policy limit investments in local government pools to those rated no lower than AAA or an equivalent rating by at least one nationally recognized rating service.

***Concentration of credit risk*** is the risk of loss attributed to the magnitude of a government's investment in a single insurer. As of September 30, 2022, 50.4% of the County's carrying value of cash was invested in pooled investment accounts. All other cash was deposited with the County's depository bank and was adequately secured as described above.

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 4 – CAPITAL ASSETS**

Capital assets are recorded at cost or, if donated, at fair market value at the date of receipt. In accordance with GASB Statement No. 34, depreciation policies were adopted to include useful lives and classification by function. As stated earlier, the County has opted to report its infrastructure retroactively.

Capital asset activity for the year ended September 30, 2022 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental activities:</b>				
Capital asset, not being depreciated:				
Land	\$ 183,051	\$ -	\$ -	\$ 183,051
Total capital assets, not being depreciated	183,051	-	-	183,051
Capital asset, being depreciated				
Buildings and improvements	13,738,787	10,206	-	13,748,993
Infrastructure	4,182,391	-	-	4,182,391
Machinery and equipment	15,099,885	647,064	(14,281)	15,732,668
Total capital assets, being depreciated	33,021,063	657,270	(14,281)	33,664,052
Less accumulated depreciation for:				
Buildings and improvements	(5,499,497)	(423,746)	-	(5,923,243)
Infrastructure	(3,872,791)	(23,611)	-	(3,896,402)
Machinery and equipment	(13,054,513)	(774,632)	14,281	(13,814,864)
Total accumulated depreciation	(22,426,801)	(1,221,989)	14,281	(23,634,509)
Total capital assets, being depreciated, net	10,594,262	(564,719)	-	10,029,543
Governmental activities capital assets, net	\$ 10,777,313	\$ (564,719)	\$ -	\$ 10,212,594

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 4 – CAPITAL ASSETS – Continuation**

Depreciation expense for the year ended September 30, 2022 was charged to the functions/programs of the primary government as follows:

Governmental activities	
Administrative	\$ 202,314
Public facilities	19,959
Public safety	351,474
Road and bridge	632,645
Public services	<u>15,597</u>
 Total Depreciation Expense	 <u><u>\$ 1,221,989</u></u>

**NOTE 5 – PROPERTY TAX**

The State of Texas Constitutional tax rate limit for both operations and debt service is \$.80 on each \$100 of assessed valuation. The tax rate on the 2021 tax roll was \$.41351 per \$100, which means that the County has a tax margin of \$.38649 per \$100 and could raise up to \$5,254,734 additional revenue from the 2021 assessed valuation of \$1,359,604,250 before the limit is reached.

The State of Texas Constitutional tax rate limit for the maintenance of farm-to-market roads is \$.30 on each \$100 of assessed valuation. The tax rate on the 2021 tax roll was \$.07436 per \$100, which means that the County has a tax margin of \$.22564 per \$100 and could raise up to \$3,067,811 additional revenue from the 2021 assessed valuation of \$1,359,604,250 before the limit is reached.

The State of Texas Constitutional tax rate limit for lateral roads is \$.15 on each \$100 of assessed valuation. The tax rate on the 2021 tax roll was \$.07365 per \$100, which means that the County has a tax margin of \$.07635 per \$100 and could raise up to \$1,035,405 additional revenue from the 2021 assessed valuation of \$1,356,130,310 before the limit is reached.

Real and personal property values are assessed for the period January 1 to December 31, as of January 1 at which date property taxes attach as an enforceable lien on property. Taxes are levied by October 1 of the current year and are collected from October 1 to June 30 of the following year. Payments received after February 1 are considered late and are subject to penalty and interest. Taxes become delinquent on July 1 of the following year.

**NOTE 6 – RETIREMENT PLAN**

**Plan Description:** Wheeler County provides retirement and death benefits for all of its employees, except temporary employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of several nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 and is available at [www.tcdrs.org](http://www.tcdrs.org).

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN** – Continuation

**Benefits Provided:** The plan provisions are adopted by the governing body of the County (employer), within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw all of their personal contributions in a lump sum are not entitled to any amounts contributed by the County. The County has enacted a policy to allow partial lump sum distributions with no penalty.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the County within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Employees Covered by Benefit Terms:** At September 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	51
Inactive employees entitled to but not yet receiving benefits	68
Active employees	89

**Contributions:** The County has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the County based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the County is actuarially determined annually.

The County contributed using the actuarially determined rate of 8.47% with a supplemental rate of 2.53% for the months of the accounting year in 2021 and 10.14% with a supplemental rate of .86% for the months of the accounting year in 2022. The contribution rate payable by the employee members is 7.0% for fiscal year 2022 as adopted by the governing body of the County. The employee contribution rate and the employer contribution rate may be changed by the governing body of the County within the options available in the TCDRS Act.

**Net Pension Liability:** The County's net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date.

**Actuarial Assumptions:** The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

The demographic assumptions were developed from an actuarial experience investigation of TCDRS over the years 2017 – 2020. They were recommended by Milliman and adopted by the TCDRS Board of Trustees in December of 2021. All economic assumptions were recommended by Milliman and adopted by the TCDRS Board of Trustees in March of 2021. These assumptions, except where required to be different by GASB 68, are used to determine the total pensions liability as of December 31, 2021. The assumptions are reviewed annually for continued compliance with the relevant actuarial standards of practice.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN – Continuation**

**TCDRS system-wide economic assumptions:**

Real rate of return	5.00%
Inflation	2.50%
Long-term investment return	7.50%

The assumed long-term investment return of 7.5% is net after investment and administrative expenses. It is assumed returns will equal the nominal annual rate of 7.5% for calculating the actuarial accrued liability and the normal cost contribution rate for the retirement plan of each participating employer.

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.00% (made up of 2.50% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.6% per year for a career employee.

**Employer-specific economic assumptions:**

Growth in membership	0.00%
Payroll growth for funding calculations	2.25%

The payroll growth assumption is for the aggregate covered payroll of an employer.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2022 information for a 10-year time horizon.

Note that the valuation assumption for the long-term expected return is re-assessed in detail at a minimum of every four years, and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater in this assessment.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN – Continuation**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation (1)	Geometric Real Rate of Return (Expected Minus Inflation) (2)
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	3.80%
Global Equities	MSCI World (net) Index	2.50%	4.10%
International Equities - Developed	MSCI World Ex USA (net) Index	5.00%	3.80%
International Equities - Emerging	MSCI Emerging Markets (net) Index	6.00%	4.30%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	-0.85%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	1.77%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	6.25%
Distressed Debt	Cambridge Associates Distressed Securities Index (3)	4.00%	4.50%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	3.10%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	3.85%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (4)	6.00%	5.10%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (5)	25.00%	6.80%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Funds of Funds Composite Index	6.00%	1.55%
Cash Equivalents	90-Day U.S. Treasury	2.00%	-1.05%

(1) Target asset allocation adopted at the March 2022 TCDRS Board Meeting.

(2) Geometric real rates of return equal the expected return minus the assumed inflation rate of 2.6%, per Cliffwater's 2022 capital market assumptions.

(3) Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

(4) Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

(5) Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN** – Continuation

**Discount Rate:** The discount rate used to measure the total pension liability was 7.60%. The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternatives methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 7.60%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.50%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN – Continuation**

**Changes in the Net Pension Liability / (Asset):**

	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability / (Asset) (a) - (b)
Balances as of December 31, 2019	\$ 14,807,822	\$ 14,849,285	\$ (41,463)
Changes for the year:			
Service cost	452,949	-	452,949
Interest on total pension liability (1)	1,129,354	-	1,129,354
Effect of plan changes (2)	-	-	-
Effect of economic/demographic gains or losses	(433,267)	-	(433,267)
Effect of assumptions changes or inputs	(51,060)	-	(51,060)
Refund of contributions	(142,520)	(142,520)	-
Benefit payments	(674,142)	(674,142)	-
Administrative expenses	-	(9,734)	9,734
Member contributions	-	259,411	(259,411)
Net investment income	-	3,250,210	(3,250,210)
Employer contributions	-	457,645	(457,645)
Other (3)	-	1,268	(1,268)
Balances as of December 31, 2020	<u>\$ 15,089,136</u>	<u>\$ 17,991,423</u>	<u>\$ (2,902,287)</u>

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) No plan changes valued

(3) Relates to allocation of system-wide items.

**Sensitivity of the net pension liability / (asset) to changes in the discount rate:** The following presents the net pension liability of the County, calculated using the discount rate of 7.60%, as well as what the County's net pension liability / (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

	1% Decrease 6.60%	Current Discount Rate 7.60%	1% Increase 8.60%
Total pension liability	\$ 17,014,383	\$ 15,089,136	\$ 13,470,481
Fiduciary net position	<u>17,991,423</u>	<u>17,991,423</u>	<u>17,991,423</u>
Net pension liability / (asset)	<u>\$ (977,040)</u>	<u>\$ (2,902,287)</u>	<u>\$ (4,520,942)</u>

Continued

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN – Continuation**

**Pension plan fiduciary net position:** Detailed information about the pension plan’s fiduciary net position is available in the separately issued TCDRS financial report.

**Pension Expense / (Income):**

	January 1, 2021 to December 31, 2021
Service cost	\$ 452,949
Interest on total pension liability (1)	1,129,354
Effect of plan changes	-
Administrative expenses	9,734
Member contributions	(259,411)
Expected investment return net of investment expenses	(1,124,514)
Recognition of deferred inflows/outflows of resources	
Recognition of economic/demographic gains or losses	(121,066)
Recognition of assumption changes or inputs	197,172
Recognition of investment gains or losses	(577,397)
Other (2)	(1,268)
 Pension expense / (income)	 \$ (294,447)

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) Relates to allocation of system-wide items.

**Deferred Inflows / Outflows of Resources:** As of September 30, 2022, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$ 333,201	\$ 40,823
Changes of assumptions	38,295	392,839
Net difference between projected and actual earnings	2,033,570	-
Contributions made subsequent to measurement date	N/A	337,341

**WHEELER COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 6 – RETIREMENT PLAN – Continuation**

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:	
2022	\$ (339,469)
2023	(600,753)
2024	(606,043)
2025	(425,139)
2026	-
Thereafter	-

**NOTE 7 – CONCENTRATION OF TAXPAYERS**

As of September 30, 2022, the following taxpayers accounted for a significant portion of the County’s total tax levy.

<u>Taxpayer</u>	<u>Industry</u>	<u>Tax Amount</u>	<u>Percent of Total Levy</u>
Taxpayer A	Oil & Gas	\$ 950,434	12.46 %
Taxpayer B	Oil & Gas	749,118	9.82
Taxpayer C	Oil & Gas	382,953	5.02

**NOTE 8 – INTER-FUND RECEIVABLES, PAYABLES AND TRANSFERS**

**Individual Fund Inter-fund Receivables and Payables**

<u>Fund</u>	<u>Inter-fund Receivables</u>	<u>Inter-fund Payables</u>
General Fund	\$ 8,058	\$ 2
Special Revenue Funds:		
Pre-Trial Diversion	2	8,058
	<u>\$ 8,060</u>	<u>\$ 8,060</u>

The primary purpose of inter-fund receivables and payables is the reimbursement from the Special Revenue funds for day to day operations paid for by the General Fund.

Continued

**WHEELER COUNTY, TEXAS  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**NOTE 8 – INTER-FUND RECEIVABLES, PAYABLES AND TRANSFERS – Continuation**

**Individual Inter-fund Transfers**

Fund	Inter-fund Transfers In	Inter-fund Transfers Out
General Fund	\$ -	\$ 322,078
Special Revenue Funds:		
Road and Bridge	310,000	-
SCAAP Grant	12,078	-
	<u>\$ 322,078</u>	<u>\$ 322,078</u>

The primary purpose for inter-fund transfers was for the General Fund to supplement the Road and Bridge and SCAAP Grant revenues in the current year.

**NOTE 9 – LONG-TERM LIABILITIES**

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Compensated absences	\$ 135,520	\$ 244,756	\$ (230,332)	\$ 149,944	\$ 15,000
Governmental activity long-term liabilities	<u>\$ 135,520</u>	<u>\$ 244,756</u>	<u>\$ (230,332)</u>	<u>\$ 149,944</u>	<u>\$ 15,000</u>

**NOTE 10 – PROBATION DEPARTMENTS**

***Community Supervision and Corrections (Adult Probation)***

The 31<sup>st</sup> District CSCD is a joint venture between Wheeler, Roberts, Hemphill and Lipscomb Counties. The County's local funding to this department for the year ended September 30, 2022 was \$0. There is not an issued audit opinion on the restitution, probation fees, or any county funding.

**NOTE 11 – RISK MANAGEMENT**

The County's major areas of risk management are: public officials', law enforcement, and automobile liability, general comprehensive liability and property damage, workers' compensation, and employee health insurance. The County has obtained insurance with an insurance company and a public entity risk pool in which all risk is transferred to those entities for all the above areas. The County pays a deductible per incident except on the employee health insurance in which the deductible is the responsibility of the employee. There have been no significant reductions in insurance coverage from the prior year and settlements have not exceeded insurance coverage for the current year or the previous three years.

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**REQUIRED SUPPLEMENTARY INFORMATION  
(UNAUDITED)**

**WHEELER COUNTY, TEXAS**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property taxes	\$ 5,675,000	\$ 5,675,000	\$ 6,409,754	\$ 734,754
Mixed beverage taxes	5,000	5,000	7,711	2,711
Licenses and fees	217,700	221,938	262,916	40,978
Fines and forfeitures	240,000	240,000	187,600	(52,400)
Intergovernmental	65,200	425,838	415,745	(10,093)
Investment earnings	33,000	33,000	75,257	42,257
Miscellaneous	29,000	29,000	193,562	164,562
	<u>6,264,900</u>	<u>6,629,776</u>	<u>7,552,545</u>	<u>922,769</u>
<b>EXPENDITURES</b>				
Current:				
Administrative				
County Judge	221,040	221,040	192,963	28,077
County Auditor	137,921	137,921	126,635	11,286
County Clerk	336,132	347,815	288,718	59,097
District Clerk	199,058	199,216	183,085	16,131
County Treasurer	167,034	167,034	159,229	7,805
County Tax Assessor/Collector	320,632	320,632	303,105	17,527
Non-departmental	1,846,775	2,125,207	1,857,551	267,656
	<u>3,228,592</u>	<u>3,518,865</u>	<u>3,111,286</u>	<u>407,579</u>
Total administrative				
Judicial				
31st District Court	172,829	172,829	71,545	101,284
Justice of the Peace, #1	176,888	176,888	151,669	25,219
Justice of the Peace, #2	249,242	249,242	223,099	26,143
County Attorney	198,882	198,882	195,891	2,991
	<u>797,841</u>	<u>797,841</u>	<u>642,204</u>	<u>155,637</u>
Total judicial				
Public facilities				
Building maintenance	624,473	599,632	398,222	201,410
	<u>624,473</u>	<u>599,632</u>	<u>398,222</u>	<u>201,410</u>
Total public facilities				
Public safety				
Sheriff's department	935,173	956,208	939,038	17,170
Jail	1,255,267	1,314,505	1,219,304	95,201
Constable, #1	33,819	33,819	15,838	17,981
Constable, #2	89,598	89,598	70,200	19,398
	<u>2,313,857</u>	<u>2,394,130</u>	<u>2,244,380</u>	<u>149,750</u>
Total public safety				

Continued

**WHEELER COUNTY, TEXAS  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

Continuation	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>EXPENDITURES</b>				
Current:				
Public service				
Emergency management	\$ 68,056	\$ 68,056	\$ 66,135	\$ 1,921
Veteran's service	12,019	12,019	10,854	1,165
Extension office	179,734	182,734	169,876	12,858
Total public service	<u>259,809</u>	<u>262,809</u>	<u>246,865</u>	<u>15,944</u>
Capital outlay	<u>142,391</u>	<u>158,562</u>	<u>97,877</u>	<u>60,685</u>
Total expenditures	<u>7,366,963</u>	<u>7,731,839</u>	<u>6,740,834</u>	<u>991,005</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(1,102,063)</u>	<u>(1,102,063)</u>	<u>811,711</u>	<u>1,913,774</u>
<b>OTHER FINANCING SOURCES / (USES)</b>				
Transfers out	<u>(1,166,100)</u>	<u>(1,166,100)</u>	<u>(322,078)</u>	<u>844,022</u>
Total other financing sources / (uses)	<u>(1,166,100)</u>	<u>(1,166,100)</u>	<u>(322,078)</u>	<u>844,022</u>
<b>NET CHANGE IN FUND BALANCE</b>	(2,268,163)	(2,268,163)	489,633	2,757,796
<b>FUND BALANCE - BEGINNING</b>	<u>13,483,425</u>	<u>13,483,425</u>	<u>13,483,425</u>	<u>-</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ 11,215,262</u>	<u>\$ 11,215,262</u>	<u>\$ 13,973,058</u>	<u>\$ 2,757,796</u>

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**WHEELER COUNTY, TEXAS**  
**ROAD AND BRIDGE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property and other taxes	\$ 2,015,000	\$ 2,015,000	\$ 2,293,675	\$ 278,675
Licenses and fees	300,000	300,000	360,397	60,397
Intergovernmental	40,000	239,665	389,746	150,081
Miscellaneous	5,000	5,000	40,428	35,428
	<u>2,360,000</u>	<u>2,559,665</u>	<u>3,084,246</u>	<u>524,581</u>
<b>EXPENDITURES</b>				
Current:				
Road and bridge				
Precinct 1	756,243	855,966	847,135	8,831
Precinct 2	721,131	721,789	672,928	48,861
Precinct 3	723,944	733,863	679,664	54,199
Precinct 4	764,758	841,518	713,432	128,086
	<u>2,966,076</u>	<u>3,153,136</u>	<u>2,913,159</u>	<u>239,977</u>
Capital outlay	560,000	572,605	549,393	23,212
	<u>3,526,076</u>	<u>3,725,741</u>	<u>3,462,552</u>	<u>263,189</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(1,166,076)</u>	<u>(1,166,076)</u>	<u>(378,306)</u>	<u>787,770</u>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from sale of assets	-	-	4,000	4,000
Transfers in	1,166,100	1,166,100	310,000	(856,100)
	<u>1,166,100</u>	<u>1,166,100</u>	<u>314,000</u>	<u>(852,100)</u>
<b>NET CHANGE IN FUND BALANCE</b>	24	24	(64,306)	(64,330)
<b>FUND BALANCE - BEGINNING</b>	<u>126,190</u>	<u>126,190</u>	<u>126,190</u>	<u>-</u>
<b>FUND BALANCE - ENDING (DEFICIT)</b>	<u>\$ 126,214</u>	<u>\$ 126,214</u>	<u>\$ 61,884</u>	<u>\$ (64,330)</u>

**WHEELER COUNTY, TEXAS**  
**TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**Last 10 Years (will ultimately be displayed)**

	Year Ended December 31,			
	2021	2020	2019	2018
<b>Total Pension Liability:</b>				
Service cost	\$ 452,949	\$ 422,307	\$ 409,543	\$ 377,711
Interest on total pension liability	1,129,354	1,071,628	1,007,479	921,652
Effect of plan changes	-	-	-	75,957
Effect of assumption changes or inputs	(51,060)	785,677	-	-
Effect of economic/demographic (gains) or losses	(433,267)	10,491	(33,004)	177,894
Benefit payments/refunds of contributions	(816,662)	(568,818)	(639,445)	(415,823)
Net change in total pension liability	281,314	1,721,285	744,573	1,137,391
Total pension liability, beginning	14,807,822	13,086,537	12,341,964	11,204,573
Total pension liability, ending (a)	<u>\$ 15,089,136</u>	<u>\$ 14,807,822</u>	<u>\$ 13,086,537</u>	<u>\$ 12,341,964</u>
<b>Fiduciary Net Position:</b>				
Employer contributions	\$ 457,645	\$ 364,803	\$ 347,424	\$ 322,416
Member contributions	259,411	232,147	231,331	211,879
Investment income net of investment expenses	3,250,210	1,388,626	1,906,050	(216,818)
Benefit payments/refunds of contributions	(816,662)	(568,818)	(639,445)	(415,823)
Administrative expenses	(9,734)	(10,865)	(10,243)	(9,322)
Other	1,268	2,165	(205)	4,706
Net change in fiduciary net position	3,142,138	1,408,058	1,834,912	(102,962)
Fiduciary net position, beginning	14,849,285	13,441,227	11,606,315	11,709,277
Fiduciary net position, ending (b)	<u>\$ 17,991,423</u>	<u>\$ 14,849,285</u>	<u>\$ 13,441,227</u>	<u>\$ 11,606,315</u>
Net pension liability / (asset), ending = (a) - (b)	<u>\$ (2,902,287)</u>	<u>\$ (41,463)</u>	<u>\$ (354,690)</u>	<u>\$ 735,649</u>
Fiduciary net position as a % of total pension liability	119.23%	100.28%	102.71%	94.04%
Pensionable covered payroll	\$ 3,705,871	\$ 3,316,384	\$ 3,304,734	\$ 3,026,843
Net pension liability as a % of covered payroll	-78.32%	-1.25%	-10.73%	24.30%

Year Ended December 31,

2017	2016	2015	2014	2013	2012
\$ 403,864	\$ 418,417	\$ 382,205	\$ 333,091	\$ N/A	\$ N/A
867,255	798,764	757,530	685,973	N/A	N/A
-	-	(43,806)	-	N/A	N/A
67,598	-	106,083	-	N/A	N/A
(213,492)	(151,610)	(278,996)	194,552	N/A	N/A
<u>(438,726)</u>	<u>(399,516)</u>	<u>(402,766)</u>	<u>(367,534)</u>	<u>N/A</u>	<u>N/A</u>
686,499	666,055	520,250	846,082	N/A	N/A
<u>10,518,074</u>	<u>9,852,019</u>	<u>9,331,769</u>	<u>8,485,687</u>	<u>N/A</u>	<u>N/A</u>
<u>\$ 11,204,573</u>	<u>\$ 10,518,074</u>	<u>\$ 9,852,019</u>	<u>\$ 9,331,769</u>	<u>\$ N/A</u>	<u>\$ N/A</u>
\$ 256,084	\$ 327,312	\$ 326,490	\$ 308,565	\$ N/A	\$ N/A
199,176	208,288	207,766	196,360	N/A	N/A
1,490,546	699,914	(50,043)	593,603	N/A	N/A
(438,726)	(399,516)	(402,766)	(367,534)	N/A	N/A
(7,787)	(7,630)	(6,815)	(6,996)	N/A	N/A
148	(104,186)	(40,600)	16,657	N/A	N/A
1,499,441	724,182	34,032	740,655	N/A	N/A
<u>10,209,836</u>	<u>9,485,654</u>	<u>9,451,622</u>	<u>8,710,967</u>	<u>N/A</u>	<u>N/A</u>
<u>\$ 11,709,277</u>	<u>\$ 10,209,836</u>	<u>\$ 9,485,654</u>	<u>\$ 9,451,622</u>	<u>\$ N/A</u>	<u>\$ N/A</u>
<u>\$ (504,704)</u>	<u>\$ 308,238</u>	<u>\$ 366,365</u>	<u>\$ (119,853)</u>	<u>\$ N/A</u>	<u>\$ N/A</u>
104.50%	97.07%	96.28%	101.28%	N/A	N/A
\$ 2,845,378	\$ 2,975,546	\$ 2,969,038	\$ 2,805,140	\$ N/A	\$ N/A
-17.74%	10.36%	12.34%	-4.27%	N/A	N/A

**WHEELER COUNTY, TEXAS**  
**TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**Last 10 Fiscal Years (will ultimately be displayed)**

Year Ending September 30:	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll (1)	Actual Contribution as a % of Covered Payroll
2015	\$ 281,624	\$ 324,466	\$ (42,842)	\$ 2,949,682	11.0%
2016	267,795	326,695	(58,900)	2,969,940	11.0%
2017	248,160	273,551	(25,391)	2,874,438	9.5%
2018	253,318	314,691	(61,373)	2,941,006	10.7%
2019	269,989	346,300	(76,311)	3,292,222	10.5%
2020	294,745	347,242	(52,497)	3,304,353	10.5%
2021	294,121	424,165	(130,044)	3,401,498	12.5%
2022	379,279	461,447	(82,168)	3,740,426	12.3%

**WHEELER COUNTY, TEXAS**  
**TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**Last 10 Fiscal Years (will ultimately be displayed)**

**Notes to Schedule:**

Valuation Date Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	0.0 years (based on contribution rate calculated in 12/31/2021 valuation)
Asset Valuation Method	5-year smoothed market
Inflation	2.50%
Salary increases	Varies by age and service. 4.7% average over career including inflation.
Investment rate of return	7.50%, net of administrative and investment expenses, including inflation
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	135% of the PUB-2010 General Retirees Table for males and 120% of the PUB-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected. 2019: New inflation, mortality and other assumptions were reflected.
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions	2015: No changes in plan provisions were reflected in the Schedule. 2016: No changes in plan provisions were reflected in the Schedule. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017. 2018: No changes in plan provisions were reflected in the Schedule. 2019: No changes in plan provisions were reflected in the Schedule. 2020: No changes in plan provisions were reflected in the Schedule. 2021: No changes in plan provisions were reflected in the Schedule.

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**OTHER SUPPLEMENTARY INFORMATION**

## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

The Special Revenue Funds account for the proceeds of specific sources that are legally restricted or committed by the County to expenditures for specified purposes.

**District Clerk Records Management** – The District Clerk Records Management Fund accounts for revenue from fees collected by the District Clerk on court cases. The fees are dedicated by law to be used for specific records management projects of the office.

**County Clerk Records Management** – The County Clerk Records Management Fund accounts for revenue from fees collected by the County Clerk on court cases. The fees are dedicated by law to be used for specific records management projects of the office.

**Courthouse Security** – The Courthouse Security Fund accounts for statutory filing fees collected by the District and County Clerks which are dedicated by law to maintain the security of the courthouse.

**Justice Court Technology** – The Justice Court Technology Fund accounts for money charged to a defendant convicted of a misdemeanor in a justice court. It is designated for the purpose of financing the purchase of technological enhancements for a justice court.

**Hot Check** – The Hot Check Fund accounts for funds received from hot check fees collected by the County Attorney to statutorily supplement the cost of the County Attorney's office.

**SCAAP Grant** – The SCAAP Grant Fund accounts for state grant funds awarded to Wheeler County. The funds are to be used to pay for correctional officer salary costs for incarcerating undocumented criminal aliens.

**County/District Clerk Technology** – The County/District Clerk Technology Fund accounts for fees paid by defendants in county and district courts. It is designated by law for the purpose of financing the purchase of technological enhancements for the use in the offices.

**VIT Interest** – The VIT Interest Fund accounts for any interest earnings generated from the vehicle inventory tax, which the tax collector shall retain to defray the cost of collecting this tax.

**Sheriff Commissary** – The Sheriff Commissary Fund accounts for inmate purchases of food, toiletry items or other supplies. Revenue generated from this fund may be used to purchase items for the benefit of the inmate population.

**Sheriff Asset Forfeiture** – The Sheriff Asset Forfeiture Fund accounts for the assets and proceeds from the disposition of assets used in the commission of criminal activity and subsequently seized by the office of the County Sheriff. The funds are dedicated by law to be used solely for law enforcement purposes.

**Pre-Trial Diversionary** – The Pre-Trial Diversionary Fund accounts for fines received from certain first time criminal offenders who qualify to enter the program in order to keep their first arrest off of their record.

**County/District Clerk Preservation** – The County/District Clerk Preservation Fund accounts for revenue from fees collected by the County and District Clerks on court cases. The fees are dedicated by law to be used for specific records preservation projects of the offices.

**County Wide Records Management** – The County Wide Records Management Fund accounts for statutory fees collected by the District and County Clerks on court cases. The fees are dedicated by law to be used for specific records management projects of the offices.

**JP Security** – The JP Security Fund accounts for statutory filing fees collected by the District and County Clerks which are dedicated by law to maintain the security of the justice court.

**JP Truancy** – The JP Truancy Fund accounts for statutory filing fees collected by the District and County Clerks which are dedicated by law to maintain the position of a juvenile case manager.

**Specialty Court Fees** – The Specialty Court Fees Fund accounts for statutory filing fees collected by the District and County Clerks which are dedicated by law to maintain a specialty court program.

**Court Facility Fee** – The Court Facility Fee Fund accounts for fees collected by all defendants convicted in the County or District Court. The fees are dedicated by law to be expended only to fund the construction, renovation, or improvement of facilities that house the courts or pay the principal of, interest on, and costs of issuance of bonds, including refunding bonds, issued for the construction, renovation, or improvement of the facilities.

**WHEELER COUNTY, TEXAS  
COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2022**

	<b>District Clerk Records Management</b>	<b>County Clerk Records Management</b>	<b>Courthouse Security</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 24,541	\$ 146,834	\$ 118,528
Accounts receivable	-	-	-
Due from other funds	-	-	-
	-	-	-
Total assets	\$ 24,541	\$ 146,834	\$ 118,528
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ -	\$ 510
Due to other funds	-	-	-
	-	-	-
Total liabilities	-	-	510
<b>FUND BALANCES</b>			
Restricted:			
By enabling legislation	24,541	146,834	118,018
Total fund balances	24,541	146,834	118,018
Total liabilities and fund balances	\$ 24,541	\$ 146,834	\$ 118,528

<u>Justice Court Technology</u>	<u>Hot Check</u>	<u>SCAAP Grant</u>	<u>County/District Clerk Technology</u>	<u>VIT Interest</u>	<u>Sheriff Commissary</u>
\$ 72,391 96 -	\$ 4,022 - -	\$ 28,206 - -	\$ 21,769 - -	\$ 350 - -	\$ 9,537 - -
<u>\$ 72,487</u>	<u>\$ 4,022</u>	<u>\$ 28,206</u>	<u>\$ 21,769</u>	<u>\$ 350</u>	<u>\$ 9,537</u>
\$ - -	\$ - -	\$ - -	\$ - -	\$ - -	\$ - -
-	-	-	-	-	-
<u>72,487</u>	<u>4,022</u>	<u>28,206</u>	<u>21,769</u>	<u>350</u>	<u>9,537</u>
<u>72,487</u>	<u>4,022</u>	<u>28,206</u>	<u>21,769</u>	<u>350</u>	<u>9,537</u>
<u>\$ 72,487</u>	<u>\$ 4,022</u>	<u>\$ 28,206</u>	<u>\$ 21,769</u>	<u>\$ 350</u>	<u>\$ 9,537</u>

Continued

**WHEELER COUNTY, TEXAS  
COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2022**

Continuation

	<b>Sheriff Asset Forfeiture</b>	<b>Pre-Trial Diversion</b>	<b>County/District Clerk Preservation</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 217,041	\$ 204,778	\$ 10,914
Accounts receivable	-	-	-
Due from other funds	-	2	-
	<u>217,041</u>	<u>204,780</u>	<u>10,914</u>
Total assets	<u>\$ 217,041</u>	<u>\$ 204,780</u>	<u>\$ 10,914</u>
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ -	\$ -
Due to other funds	-	8,058	-
	<u>-</u>	<u>8,058</u>	<u>-</u>
Total liabilities	<u>-</u>	<u>8,058</u>	<u>-</u>
<b>FUND BALANCES</b>			
Restricted:			
By enabling legislation	<u>217,041</u>	<u>196,722</u>	<u>10,914</u>
Total fund balances	<u>217,041</u>	<u>196,722</u>	<u>10,914</u>
Total liabilities and fund balances	<u>\$ 217,041</u>	<u>\$ 204,780</u>	<u>\$ 10,914</u>

<b>County Wide Records Management</b>	<b>JP Security</b>	<b>JP Truancy Fund</b>	<b>Specialty Court Fees</b>	<b>Court Facility Fee</b>	<b>Total Non- Major Governmental Funds</b>
\$ 43,165	\$ 53,843	\$ 10,983	\$ 885	\$ 1,540	\$ 969,327
-	-	-	-	-	96
-	-	-	-	-	2
<u>\$ 43,165</u>	<u>\$ 53,843</u>	<u>\$ 10,983</u>	<u>\$ 885</u>	<u>\$ 1,540</u>	<u>\$ 969,425</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 510
-	-	-	-	-	8,058
-	-	-	-	-	8,568
<u>43,165</u>	<u>53,843</u>	<u>10,983</u>	<u>885</u>	<u>1,540</u>	<u>960,857</u>
<u>43,165</u>	<u>53,843</u>	<u>10,983</u>	<u>885</u>	<u>1,540</u>	<u>960,857</u>
<u>\$ 43,165</u>	<u>\$ 53,843</u>	<u>\$ 10,983</u>	<u>\$ 885</u>	<u>\$ 1,540</u>	<u>\$ 969,425</u>

**WHEELER COUNTY, TEXAS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<b>District Clerk Records Management</b>	<b>County Clerk Records Management</b>	<b>Courthouse Security</b>
<b>REVENUES</b>			
Licenses and fees	\$ 805	\$ 18,230	\$ 8,358
Intergovernmental	-	-	-
Interest	-	-	-
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total revenues	<u>805</u>	<u>18,230</u>	<u>8,358</u>
<b>EXPENDITURES</b>			
Current:			
Administrative	-	1,189	-
Judicial	-	-	3,138
Public safety	-	-	-
Public services	-	-	-
Capital Outlay	-	-	-
	<hr/>	<hr/>	<hr/>
Total expenditures	<u>-</u>	<u>1,189</u>	<u>3,138</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>805</u>	<u>17,041</u>	<u>5,220</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	805	17,041	5,220
<b>FUND BALANCES - BEGINNING</b>	<u>23,736</u>	<u>129,793</u>	<u>112,798</u>
<b>FUND BALANCES - ENDING</b>	<u><u>\$ 24,541</u></u>	<u><u>\$ 146,834</u></u>	<u><u>\$ 118,018</u></u>

<b>Justice Court Technology</b>	<b>Hot Check</b>	<b>SCAAP Grant</b>	<b>County/District Clerk Technology</b>	<b>VIT Interest</b>	<b>Sheriff Commissary</b>
\$ 3,700	\$ 310	\$ -	\$ 943	\$ -	\$ -
-	-	8,158	-	-	-
-	-	-	-	36	55
-	-	-	-	-	21,594
<u>3,700</u>	<u>310</u>	<u>8,158</u>	<u>943</u>	<u>36</u>	<u>21,649</u>
-	-	-	-	-	-
7,065	-	-	-	-	-
-	-	1,795	-	-	15,314
-	-	-	-	-	-
-	-	10,000	-	-	-
<u>7,065</u>	<u>-</u>	<u>11,795</u>	<u>-</u>	<u>-</u>	<u>15,314</u>
<u>(3,365)</u>	<u>310</u>	<u>(3,637)</u>	<u>943</u>	<u>36</u>	<u>6,335</u>
-	-	12,078	-	-	-
-	-	12,078	-	-	-
(3,365)	310	8,441	943	36	6,335
<u>75,852</u>	<u>3,712</u>	<u>19,765</u>	<u>20,826</u>	<u>314</u>	<u>3,202</u>
<u>\$ 72,487</u>	<u>\$ 4,022</u>	<u>\$ 28,206</u>	<u>\$ 21,769</u>	<u>\$ 350</u>	<u>\$ 9,537</u>

Continued

**WHEELER COUNTY, TEXAS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

Continuation

	<b>Sheriff Asset Forfeiture</b>	<b>Pre-Trial Diversion</b>	<b>County/District Clerk Preservation</b>
<b>REVENUES</b>			
Licenses and fees	\$ -	\$ 11,750	\$ 2,431
Intergovernmental	-	-	-
Interest	998	937	-
Miscellaneous	148,400	-	-
	<u>149,398</u>	<u>12,687</u>	<u>2,431</u>
Total revenues			
	<u>149,398</u>	<u>12,687</u>	<u>2,431</u>
<b>EXPENDITURES</b>			
Current:			
Administrative	-	-	-
Judicial	-	-	-
Public safety	100,414	-	-
Public services	-	13,474	-
Capital Outlay	-	-	-
	<u>100,414</u>	<u>13,474</u>	<u>-</u>
Total expenditures			
	<u>100,414</u>	<u>13,474</u>	<u>-</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>48,984</u>	<u>(787)</u>	<u>2,431</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)			
	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	48,984	(787)	2,431
<b>FUND BALANCES - BEGINNING</b>	<u>168,057</u>	<u>197,509</u>	<u>8,483</u>
<b>FUND BALANCES - ENDING</b>	<u><u>\$ 217,041</u></u>	<u><u>\$ 196,722</u></u>	<u><u>\$ 10,914</u></u>

<b>County Wide Records Management</b>	<b>JP Security</b>	<b>JP Truancy Fund</b>	<b>Specialty Court Fees</b>	<b>Court Facility Fee</b>	<b>Total Non- Major Governmental Funds</b>
\$ 167	\$ 127	\$ 4,187	\$ 566	\$ 1,540	\$ 53,114
-	-	-	-	-	8,158
-	-	-	-	-	2,026
-	-	-	-	-	169,994
<u>167</u>	<u>127</u>	<u>4,187</u>	<u>566</u>	<u>1,540</u>	<u>233,292</u>
-	-	-	-	-	1,189
-	920	-	-	-	11,123
-	-	-	-	-	117,523
-	-	-	-	-	13,474
-	-	-	-	-	10,000
-	<u>920</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>153,309</u>
<u>167</u>	<u>(793)</u>	<u>4,187</u>	<u>566</u>	<u>1,540</u>	<u>79,983</u>
-	-	-	-	-	12,078
-	-	-	-	-	12,078
167	(793)	4,187	566	1,540	92,061
<u>42,998</u>	<u>54,636</u>	<u>6,796</u>	<u>319</u>	<u>-</u>	<u>868,796</u>
<u>\$ 43,165</u>	<u>\$ 53,843</u>	<u>\$ 10,983</u>	<u>\$ 885</u>	<u>\$ 1,540</u>	<u>\$ 960,857</u>

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## **FIDUCIARY FUNDS**

## **CUSTODIAL FUNDS**

The Custodial Funds account for assets received in the capacity of trustee or agent for the County, other governmental entity or individual.

**County Attorney** – The County Attorney Fund accounts for the partial payments of restitution and fees associated with the collection of hot checks within the County limits.

**County Clerk** – The County Clerk’s Fund accounts for registry funds held by the County Clerk.

**District Clerk** – The District Clerk’s Fund accounts for registry funds held by the District Clerk.

**Justices of the Peace** – The Justices of the Peace Fund accounts for funds collected by the Justices of the Peace and remitted to various agencies.

**Sheriff** – The Sheriff’s Fund accounts for monies received for cash bonds.

**Inmate Trust** – The Inmate Trust Fund accounts for monies an inmate has access to but not physical control of during their confinement.

**Tax Assessor Collector** – The Tax Assessor Collector’s Fund accounts for money collected by the Tax Assessor Collector and remitted to various taxing jurisdictions.

**WHEELER COUNTY, TEXAS**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**SEPTEMBER 30, 2022**

	County Attorney	County Clerk	District Clerk
<b>ASSETS</b>			
Cash and cash equivalents	\$ 2,088	\$ 67,644	\$ 377,549
Accounts receivable	-	-	-
Total assets	2,088	67,644	377,549
<b>LIABILITIES</b>			
Accounts payable	-	-	-
Due to other governments	-	-	-
Total liabilities	-	-	-
<b>NET POSITION</b>			
Restricted for:			
Individuals	2,088	67,644	377,549
Total net position	\$ 2,088	\$ 67,644	\$ 377,549

<u>Justices of the Peace</u>	<u>Sheriff</u>	<u>Inmate Trust</u>	<u>Tax Assessor Collector</u>	<u>Total</u>
\$ -	\$ 51,825	\$ 1,941	\$ 101,257	\$ 602,304
-	-	1,067	1,738	2,805
-	51,825	3,008	102,995	605,109
-	-	1,284	5,759	7,043
-	-	-	85,084	85,084
-	-	1,284	90,843	92,127
-	51,825	1,724	12,152	512,982
<u>\$ -</u>	<u>\$ 51,825</u>	<u>\$ 1,724</u>	<u>\$ 12,152</u>	<u>\$ 512,982</u>

**WHEELER COUNTY, TEXAS**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>County Attorney</u>	<u>County Clerk</u>	<u>District Clerk</u>
<b>Additions</b>			
Tax collections	\$ -	\$ -	\$ -
Trust/Escrow contributions	5,867	113,519	147,980
Inmate accounts	-	-	-
Investment earnings	7	334	1,252
	<u>5,874</u>	<u>113,853</u>	<u>149,232</u>
<b>Total additions</b>			
<b>Deductions</b>			
Payments to local governments	-	-	-
Trust/Escrow disbursements	3,798	107,634	156,769
Inmate accounts	-	-	-
	<u>3,798</u>	<u>107,634</u>	<u>156,769</u>
<b>Total deductions</b>			
	<u>3,798</u>	<u>107,634</u>	<u>156,769</u>
<b>NET CHANGE IN NET POSITION</b>	2,076	6,219	(7,537)
<b>NET POSITION - BEGINNING</b>	<u>12</u>	<u>61,425</u>	<u>385,086</u>
<b>NET POSITION - ENDING</b>	<u>\$ 2,088</u>	<u>\$ 67,644</u>	<u>\$ 377,549</u>

<u>Justices of the Peace</u>	<u>Sheriff</u>	<u>Inmate Trust</u>	<u>Tax Assessor Collector</u>	<u>Total</u>
\$ -	\$ -	\$ -	\$ 33,054,331	\$ 33,054,331
290,025	27,000	-	-	584,391
-	-	122,310	-	122,310
95	277	-	3,588	5,553
<u>290,120</u>	<u>27,277</u>	<u>122,310</u>	<u>33,057,919</u>	<u>33,766,585</u>
-	-	-	33,067,784	33,067,784
290,120	19,000	-	-	577,321
-	-	124,315	-	124,315
<u>290,120</u>	<u>19,000</u>	<u>124,315</u>	<u>33,067,784</u>	<u>33,769,420</u>
-	8,277	(2,005)	(9,865)	(2,835)
-	43,548	3,729	22,017	515,817
<u>\$ -</u>	<u>\$ 51,825</u>	<u>\$ 1,724</u>	<u>\$ 12,152</u>	<u>\$ 512,982</u>

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**PART III**  
**COMPLIANCE**



To The Honorable County Judge and  
Commissioners Comprising the  
Commissioners' Court of  
Wheeler County, Texas

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County, Texas, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise Wheeler County, Texas's basic financial statements, and have issued our report thereon dated January 27, 2023.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Wheeler County, Texas's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wheeler County, Texas's internal control. Accordingly, we do not express an opinion on the effectiveness of the Wheeler County, Texas's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Wheeler County, Texas's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DOSHIER, PICKENS & FRANCIS, L.L.C.

DOSHIER, PICKENS & FRANCIS, LLC

Amarillo, Texas

January 27, 2023